# Reconciling projected capital deepening with historical estimates

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#### **Objective of the wider project**

- To develop a modelling reference case against which the economy-wide impacts of future policies can be assessed
- Involves projecting the structure of the Australian economy forward through time
- Focus is on the whole economy (not just the market sector)
  - Need to understand these drivers at the industry level

#### Focus of today's presentation

- To understand the sources of difference between modelbased projections of capital input growth & historical estimates
  - Projections derived from the Victoria University Multi-Regional model (VUMR) model
- Historical period analysed: 1974-75 to 2013-14
- Projections period covers: 2013-14 to 2059-60
- Builds on presentation given to last year's Economic Measurement Group
  - Especially in relation to the measurement of capital inputs

#### Outline of presentation

- Overview of the VUMR model
- Overview of the modelling reference case
- Difference between model-based projections of capital input growth & historical estimates
- Reasons why projected capital deepening may be lower than history
- Role played by differences in
  - The measures of capital used
  - The underlying source of MFP growth
- Wrap-up
- Possible discussion topic

#### Overview of the VUMR model

- Formerly known as the MMRF model
- CPI model numeraire
- Models each state & territory as a separate economy
- Representative regional household assumed to maximise utility subject to its income
  - Households consumption (above subsistence level) responds to changes in aggregate expenditure & ALL prices
- Producers minimise the cost of production
- Investment adjusts to equilibrate rate of return
- Capital income flows apportioned on basis of ownership
- Foreign demand responds to price of Australian exports
  - Exporters can accrue short-term returns in response to price changes; dissipated by switching sales between markets

## Strategy adopted for developing the modelling reference case

- Focus on main demographic & economic changes
  - Intended to be stylised ('vanilla flavoured')
- Express at the highest meaningful level
  - Primarily focus on national & industry effects
  - Flow on state/regional effects driven by industry structure & demography
- Guided by long-term historical trends
  - Abstract from short-term dynamics unless necessary
  - Abstract from the effect of short to medium policy changes
- Draw on other studies where appropriate
  - Such as the Intergenerational Reports (IGR)
- Modelling reference case documented in PC (2012)
  - Economy-wide Modelling of Impacts of COAG Reforms -Supplement (Being updated)

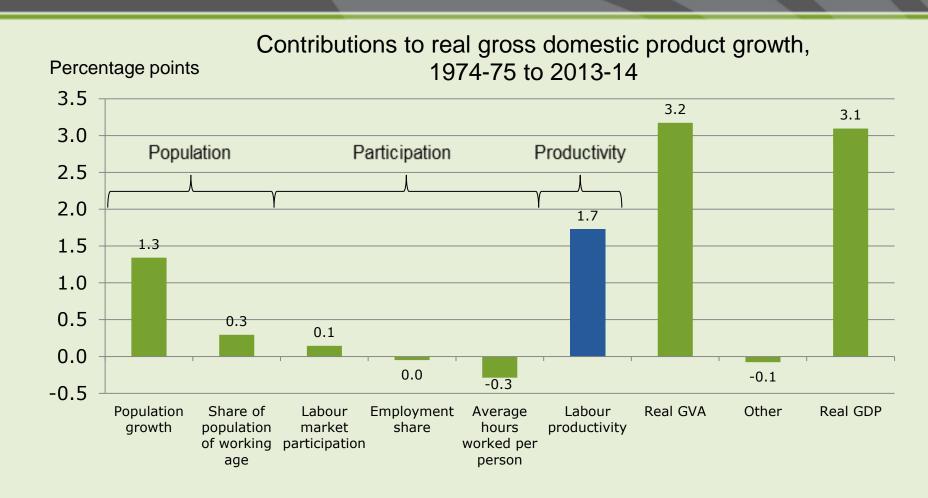
#### The modelling reference case covers

- Demography (population)
  - Fertility & mortality rates; net overseas migration
- Labour markets (participation)
  - Participation rates; employment/unemployment rates; average hours worked
- Productivity
  - Industry-specific labour productivity
- Terms of trade & the external sector
  - Terms of trade; commodity prices; export volumes; investment
- Other considerations
  - Model numeraire, patterns of household consumption;
     government finances; some macroeconomic aggregates

# General approach adopted for each component

- Analyse long-term historical trends
  - Varies depending on available data
  - ... but frequently ~last 40 years (longer for demography)
- Start from economy in 2009-10
- Up-rate to the economy in 2013-14 within the reference case framework
  - Use actual data where available
- Linearly unwind to long-run trend by 2017-18
  - To correspond to assumed return of ToT to long-run average
- Long-run trend then assumed to apply to 2059-60
- Assume effects of unspecified future policies similar to past policies 'embedded' in the data

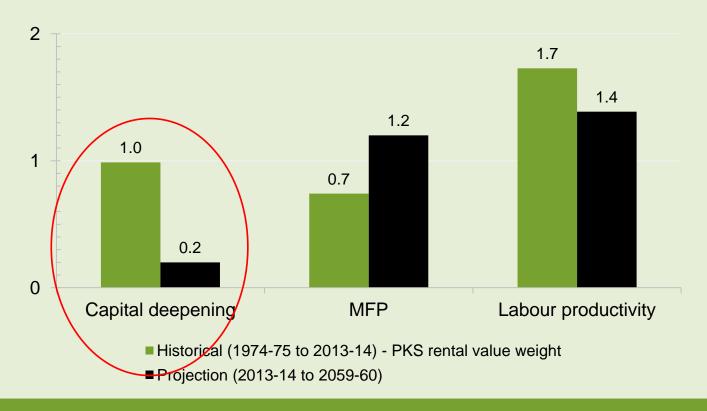
## Labour productivity growth the main contributor to higher national output



# The observation that prompted the topic for today's presentation

Actual & projected average annual sources of labour productivity growth, Australia, 1974-75 to 2059-60

Per cent per year



## Many reasons why projected capital deepening may be lower than history

- End of mining boom
  - Mining industries relatively capital intensive
- Continued long-run growth of service industries
  - Relatively labour-intensive sectors such as health, aged care, wholesale trade, retail trade & business services
- Ageing leading to slower population growth
  - Less demand for dwellings, which are capital intensive
- Differences in the measures of capital used
- Differences in the underlying source of MFP growth
- Other factors
  - Such as other reference case shocks, model theory, model parametrisation, model database
     today's talk

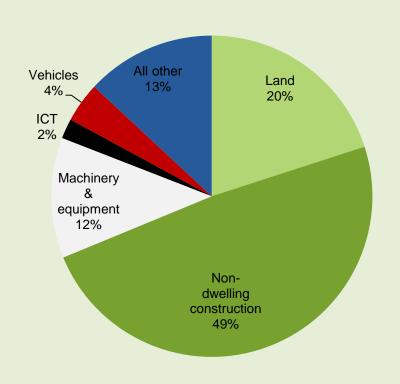
#### Measure of capital used in VUMR

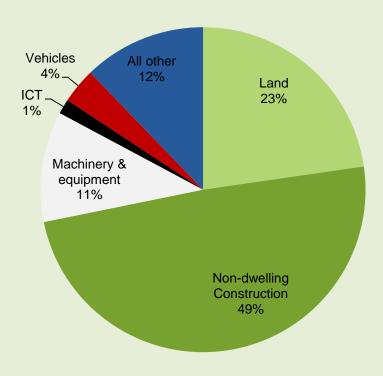
- Net capital stock by industry, weighted by rental price
  - Standard 'textbook' approach to modelling production
  - Covers all industries (including those in non-market sector)
- Capital stock & income data in database sourced form ABS
  - Income adjusted to remove cyclical factors, Commission work, secondary production & labour income of self employed
  - Industries reflect primary product produced
- Stylised version of the approach used by the ABS
- But does not include
  - Individual asset types for each industry (no PIM)
  - Changes in productive efficiency of asset types over their life
  - Changes in the mix of asset types used within each industry
  - Changes in quality of asset types over time

### Capital measure in the VUMR model database similar to PKS

PKS 2013-14 \$3.4 trillion

NKS 2013-14 \$3.1 trillion

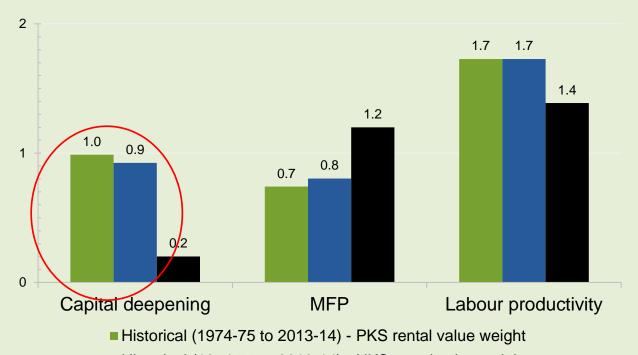




### Historical capital deepening based on NKS similar to that based on PKS

Actual & projected average annual sources of labour productivity growth, Australia, 1974-75 to 2059-60

Per cent per year



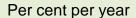
- Historical (1974-75 to 2013-14) NKS rental value weight
- Projection (2013-14 to 2059-60)

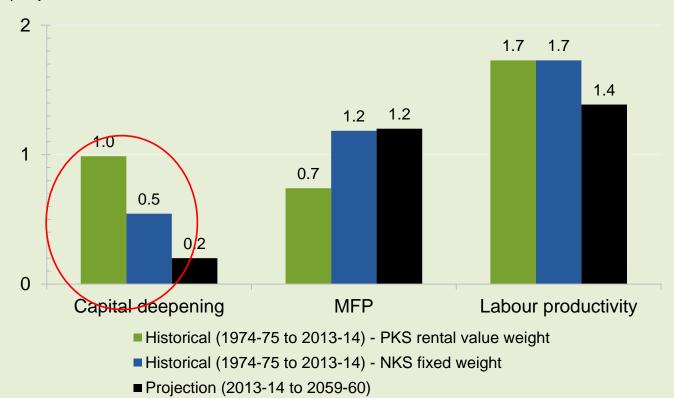
## ... but the way capital growth is measured maybe more important

- ABS productive capital stock takes into account changes in
  - The productive efficiency of asset types over their life
  - The mix of asset types used in production
  - The quality of asset types over time
- Gives rise to additional capital deepening
- Capital inputs incorporate 'embodied' technical change
  - Rather than additional MFP growth
- These effects not captured in models such VUMR
- Instead, gives rise to 'disembodied' technical change
  - Results in additional MFP growth
  - Effects similar to changes in capital utilisation recorded in productivity measures
- Test this by holding historical asset weights fixed
  - To align weight with that used in the projection period

# Around half of missing capital deepening may be compositional & embodied changes

Actual & projected average annual sources of labour productivity growth, Australia, 1974-75 to 2059-60





# Measures of capital deepening can be sensitive to the accounting for sources of growth

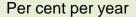
- Changes in MFP can arise from many factors
  - Labour-augmenting technical change
    - ... Affects the efficiency with which labour is used in production
  - Capital-augmenting technical change
    - ... Affects the efficiency with which capital is used in production
  - Primary factor-augmenting technical change
    - ... Affects the efficiency with which labour & capital are used in production
- Historical sources of changes in MFP not clear
  - PC (2012) found that available Australian evidence mixed;
     did not clearly support labour-augmenting technical change
- But need to make assumptions about the source of MFP growth in the modelling of future projections
  - Assumed to arise through primary factor-augmenting technical change affecting both labour & capital inputs

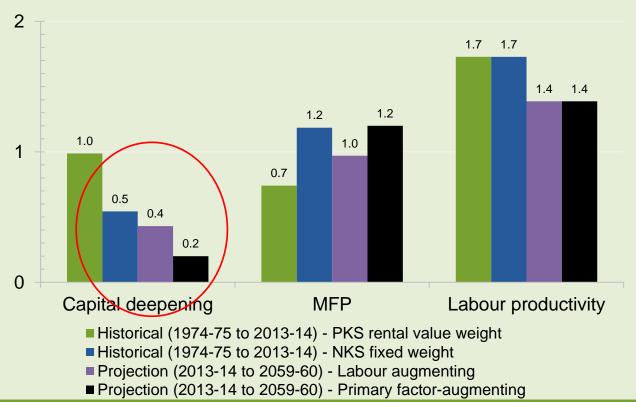
#### Why the source of MFP growth matters

- Primary factor-augmenting technical change affects the efficiency with which capital is used in production
  - Labour-augmenting technical change does not
- Changes in the efficiency with which capital is used
  - Alters the marginal physical product of capital
  - Means less physical units of capital required to produce same output
  - Reduces the need for investment in the future
  - Gives rise to less capital deepening than otherwise

# The source of MFP growth affects projected capital deepening

Actual & projected average annual sources of labour productivity growth, Australia, 1974-75 to 2059-60





#### Wrap-up

- VUMR measure of capital more akin to NKS weighted by rental value than PKS published by ABS
- Projected capital deepening from VUMR to 2059-60 lower than historical estimates
- Historical estimates inflated by embodied technical change
  - Reflecting no change in the productive efficiency of asset types over their life in the projection period
- Projected estimates treat embodied technical change as MFP growth
- Consequently, projected estimates of MFP growth higher than historical estimates
- The source of MFP growth also plays an important role in determining the extent of projected capital deepening

#### **Possible discussion topic**

Should embodied change be included in capital or MFP?